How mismatching institutional logics frustrate regime change

The Dutch case of biomethane injection into the grid

Introduction

Niche-regime interaction remains understudied. Regime actors are supposed to have opposite interests from niche actors and therefore engage in defensive behavior. However, both types of actors not only have different interests, but also operate on the basis of different values, goals, and assumptions.

We argue that this mismatch of ways of operating and thinking is an important feature of transition processes, especially in the phase of scaling up. Hence, in this study we go beyond mere interests and especially in the phase of scaling up thinking is an important feature of transition processes.

Goals:
- Efficiency & profit
- Safety & reliability

Means:
- Quick & pragmatic decisions
- Order & control

Case: Biomethane injection into the natural gas grid

Before, all Dutch gas flowed from the Groningen-field to the customer. This monopoly is now broken by downstream injection of biomethane by new actors. Biomethane is biogas upgraded to natural gas specifications and is produced by actors from the waste, food processing, and agricultural sector. They need to meet the network operator’s requirements for gas quality.

A government subsidy scheme granted producers 1 bln euro for biomethane injection in 2011, creating ‘structural overlap’ between biomethane producers and network operators. However, a uniform and final institutional framework is lacking for gas quality, liability issues, and cost allocation.

The mismatch of institutional logics between the actors seriously complicates the implementation of the innovation.

RQ: What is the role of institutional logics in the development of biomethane injection?

Theory

Institutional logics are ‘the socially constructed, historical patterns of material practices, assumptions, values, beliefs, and rules by which individuals produce and reproduce their material subsistence, organize time and space, and provide meaning to their social reality’ (Thornton & Ocasio, 1999). In short: practices and underlying belief system.

Theory identifies six ideal-type institutional logics which are the building blocks for sector-specific logics: namely family, religion, state, market, profession, and corporation (Thornton et al., 2012).

Structural overlap occurs when previously unrelated actors are forced into association (Thornton & Ocasio, 2008). Thus, contradictions in logics ‘form the basis of political conflict’ (Thornton & Ocasio, 1999). Boundary bridging activities can lessen the resulting deadlock by ‘increasing [actors’] awareness of alternatives’ (Greenwood & Suddaby, 2006). To this end, boundary bridgers consciously translate between the different logics.

Producers

- ‘entrepreneur logic’
- Goal: Efficiency & profit
- Regional development
- Means: Quick & pragmatic decisions

Network operators

- ‘hierarchy logic’
- Goal: Safety & reliability
- Codes & norms
- Hierarchical
- Large-scale
- Order & control

Method

Database of over 250 news articles related to biomethane injection during the period 2003-2012. Literature search of policy documents, annual reports and research reports. 14 Semi-structured expert interviews, coded in NVivo.

Conclusion

Regime actors are supposed to have opposite interests from niche actors and therefore engage in defensive behavior. However, both types of actors not only have different interests, but also operate on the basis of different values, goals, and assumptions.

Government subsidy scheme creates forced association between biomethane producers and network operators, while institutional framework is incomplete.

Diverging institutional logics cause friction and complicate decision-making.

Intermediate actors engage in ‘boundary bridging’: they translate between the different logics and thus create more mutual understanding and help to see previously unexplored opportunities. Boundary bridging happens both between and within organizations.